Every fifth year, all UN Member States have their human rights record examined under the Universal Periodic Review (UPR).

During the UPR, the UN Human Rights Council reviews the human rights record of each UN Member State.

The UPR process is different from the UN treaty body reviews, since it is a peer review and is not solely focused on one human rights convention. Instead, the UPR covers all human rights conventions to which a state is a party, including voluntary pledges and commitments made by a state.

The purpose of the UPR process is to improve the human rights situation in countries and address human rights violations. It is the first mechanism which all UN Member States are reviewed. The first UPR examinations were conducted in 2008.

Prior to the UPR, the Human Rights Council of Greenland (the Council) and the Danish Institute for Human Rights (the Institute) made recommendations to the UN Human Rights Council. In the recommendations, the Council and the Institute describe significant challenges concerning the human rights situation in Greenland and provide recommendations on how to improve the situation.

Based on the UPR, the UN Human Rights Council provide recommendations on how to improve the human rights situation in Denmark and Greenland.
UNIVERSAL PERIODIC REVIEW OF DENMARK 2021
Annex I accompanies the individual stakeholder submission by the Danish Institute for Human Rights (the Institute) to the Universal Periodic Review of Denmark, 38th session April/May 2021.

Greenland is a self-governing part of the Kingdom of Denmark. The Institute is the national human rights institution (NHRI) of Greenland and works in close cooperation with the Human Rights Council of Greenland (the Council) to promote and protect human rights and to monitor human rights challenges in Greenland. The Council is a politically independent council established by law with reference to the UN Paris Principles.

The information and recommendations in this report have been produced in cooperation between the Institute and the Council.

BACKGROUND AND FRAMEWORK
In line with recommendation 120.3 and 120.4, Greenland has ratified the Optional Protocol to the Convention on the Rights of the Child on the sale of children, child prostitution and child pornography.¹


RECOMMENDATIONS:
• Consider that Greenland, in dialogue with Denmark, remove the territorial exclusion for Greenland for the Optional Protocol to the Convention on the Rights of Persons with Disabilities from 13 December 2006; and

• Consider that Greenland, in dialogue with Denmark, remove the territorial reservations for Greenland for the Optional Protocol to the Convention on the Rights of the Child on a communications procedure from 19 December 2011.
EQUALITY AND NON-DISCRIMINATION

1. General protection against discrimination
Legislation on equal treatment in Greenland prohibits gender-based discrimination through the Gender Equality Act, which mainly protects against discrimination within the labour market. In accordance with the Act, Greenland has set up an Equality Council. However, the mandate of the Council is restricted to gender equality, and the Council “is not obliged to work at the request of citizens but can assess whether an issue requires its attention”. Citizens in Greenland who feel discriminated against cannot complain to an independent appeals board but must bring their case to court. If a complaint concerns discrimination by a public authority, citizens can complain to the Ombudsman for Inatsisartut (the Greenlandic Parliament).

RECOMMENDATION:
• Take initiative to introduce legislative measures on a general protection against discrimination on all generally recognised grounds, including gender, race or ethnic origin, disability, age, sexual orientation and religion, both within and outside the labour market, including by establishing an independent appeals board.

2. Violence in general and violence against children and women
The level of violence in Greenland is significantly higher than the level in Denmark and the Faroe Islands, as 17 out of 1,000 citizens were exposed to violence in 2019. However, these figures are not broken down by gender by Greenland Police. Women between the age of 25-34 years represent the largest proportion of adult persons exposed to violence.

Reports show that domestic violence against children and sexual abuse in childhood is a substantial problem. According to reports, 28 percent of the youngest group of children have been exposed to domestic violence and 24 percent of 15-29-year-olds have experienced ‘forced or attempted forced sexual activity before they turned 18’.

Moreover, Greenlandic children’s knowledge of their rights has decreased recently: In 2014, 38 percent of children knew a lot or something about their rights. In 2019, the number was 16 percent.

RECOMMENDATIONS:
• Strengthen initiatives against violence and repercussions of violence and coordinate with initiatives against substance abuse;

• Ensure data collection and analysis on violence against children and women in close relationships, including persons with disabilities; and

• Strengthen education on children’s rights in primary school and for professionals working with children, including a focus on the right to protection from all forms of violence.
ADMINISTRATION OF JUSTICE AND THE RULE OF LAW

3. Access to justice
Issues pertaining access to justice and loss of liberty in Greenland are primarily under the responsibility of the Danish Government.

Recently, Greenland’s Prison and Probation Service, part of the Danish Prison and Probation Service, has experienced challenges in recruiting and retaining prison officers. Moreover, current officers suffer from high levels of mental distress, such as PTSD symptoms. However, little systematically collected data on the conditions for detainees inside the prison institutions exists.

Additionally, a consequence of the low capacity in the Prison and Probation Service is that some offenders are on a waiting list, with an average waiting time of one year to serve their sentence. This can be problematic for both the victim and the offender.

The average case processing time in the police and in the courts is significantly higher than in Denmark. For instance, in 2018, the average case processing time for criminal cases in Greenland was 419 days, whereas the equivalent number in Denmark was 136 days.

The justice system in Greenland is special, as judges in district courts and public defenders do not necessarily have a law degree. To become a district court judge or public defender, one must, however, complete an education of combined courses, exams, practical training etc. (district judges app. 2 years and 3 months; public defenders app. 12 months).

RECOMMENDATIONS TO DENMARK TO BE CONSIDERED IN DIALOGUE WITH GREENLAND:
• Strengthen systematic collection and presentation of disaggregated and updated data on all services under the Prison and Probation Service, including publishing an annual report with statistics on detention of persons with details on the use of solitary confinement, use of force against persons in detention, the number of violent assaults etc;

• Continue to strengthen the capacity of the Prison and Probation Service, including recruitment and retention of prison officers;

• Reduce case processing times in the police and in the courts, especially in all cases involving children, such as cases concerning child custody, parent contact etc; and

• Consider the fundamental structural imbalance of the Greenlandic justice system, where positions such as district court judge and public defender are primarily filled by persons without a professional legal background.
ECONOMIC, SOCIAL AND CULTURAL RIGHTS

4. Housing
There is a severe lack of available housing in the main cities and long waiting lists for public housing. This especially affects citizens who do not have the income to find a suitable home on the private market.

Additionally, the number of forced evictions in Greenland is high. It is especially worrying that the number of evicted families has been increasing in recent years.

RECOMMENDATION:
• Implement a comprehensive, national plan of action on the homeless, rehoused and houseless to help this vulnerable group of persons and families to improve their social and economic situation and to find appropriate housing, including persons with disabilities and elderly persons.

DEVELOPMENT, THE ENVIRONMENT, AND BUSINESS AND HUMAN RIGHTS

5. Natural resources
The right to decide on the use of natural resources in Greenland falls under the responsibility of Naalakkersuisut, the Greenlandic Government. It should be a requirement that all affected citizens and communities are consulted before a concession is authorised. However, it is not transparent whether consultations are always timely and sufficiently inclusive in practice.

RECOMMENDATIONS:
• Ensure that the local population is consulted in decision-making, including by following Free, Prior and Informed Consent (FPIC) processes, concerning mining and tourist concessions of land and fishing sites, most notably by making it a condition for the concession; and

• Together with the Danish Government, consider letting the “Aarhus Convention” – the UN Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters – enter into force in Greenland.
RIGHTS OF SPECIFIC PERSONS OR GROUPS

6. Persons with disabilities
The data collection regarding living conditions for persons with disabilities in Greenland is mainly based on administrative data from registers, primarily gathered by the municipalities. However, this data is not gathered consistently, and the methods vary between municipalities, making the data difficult to compare. Additionally, there is a lack of systematically collected information on vital parts of everyday life for persons with disabilities, such as education, employment, political participation etc.

RECOMMENDATIONS:
• Ensure collection and maintenance of data and statistics relating to developments in living conditions for persons with disabilities, including data and statistics on key areas of society such as education, employment and health. Preferably broken down by gender, age, geography etc; and

• Ensure that teachers are trained to include pupils with different types of disabilities, among other things by means of relevant teaching materials, so that all teachers, including in primary and lower secondary schools, acquire the skills required to teach pupils with different types of disabilities.

7. Greenlanders in Denmark
With Danish citizenship, Greenlanders in Denmark enjoy the same rights as other Danish citizens. The number of Greenlanders living in Denmark amounts to approximately 16,474 persons. However, Greenlanders in Denmark are met with prejudices. Surveys show that they feel discriminated against or stigmatized in their encounter with public authorities, the health care system, employers and the educational system.

RECOMMENDATIONS:
• Support a stronger organisation and hereby representation of Greenlanders residing in Denmark; and

• Ensure the rights of Greenlanders in Denmark enjoyed under the ILO 169 Convention Concerning Indigenous and Tribal Peoples in Independent States; and

• Ensure that authorities secure equal treatment of Greenlanders in Denmark in practices and procedures.
ENDNOTES


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9. NAKUUSA, UNICEF Denmark and the Danish Institute for Human Rights, “Greenlandic children's knowledge on rights is declining” (Kendskabet til rettigheder blandt grønlandske børn falder), 2019, available in Danish at: https://menneskeret.dk/nyheder/kendskabet-rettigheder-blandt-groenlandske-boern-falder

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11. For more information, see the Danish Institute for Human Rights: “Report prior to adoption of list of issues – Denmark January 2018 – the UN Committee Against Torture”, 2018, available in Danish at: https://menneskeret.dk/sites/menneskeret.dk/files/media/dokumenter/monitorering/CAT%20-%20REPORT%20PRIOR%20TO%20ADOPTION%20OF%20LIST%20OF%20 ISSUES%20-%20DENMARK.pdf

12. KNR, “Sexual offenders walking freely and waiting to serve sentence” (Seksuelle forbrydere går frit og venter på afsoning), 4 September 2020, available in Danish
at: https://knr.gl/da/nyheder/sekssuele-forbrydere-g%C3%A5r-frit-og-venter-p%C3%A5-afsoning


16 The Greenlandic Department of Finances and Taxes, “Account on Debt and Debt-settlement” (Redegørelse om gæld og gældsafvikling), February 2017, p. 9 and p. 21, available in Danish at: https://naalakkersuisut.gl/~/media/Nanoq/Files/Attached%20Files/Finans/DK/Gaelder%20og%20investeringstrategi/Gaeldsredgørelse%20og%20forsvarere%20i%20Gr%C3%B8nland. Please also see the website of the national defence counsel, who is an attorney assisting the public defenders: http://illersuisuuneq.gl/da/landsforsvareren/vi-du-være-forsvarer/grunduddannelse/


19 The Greenlandic Government (Naalakkersuisut), 2016, Review of the disability sector, UPA FM 2016, p. 44, available in Danish at: https://naalakkersuisut.gl/~/media/Nanoq/Files/Publications/Familie/DK/Naalakkersuisuts%20redeg%C3%B8relse%20om%20status%20p%C3%A5%20handicapomr%C3%A5det%20DA-1.docx

20 For more information, see: the Danish Institute for Human Rights, 2019, “Report to the UN Committee on the Rights of Persons with Disabilities prior to adoption of list of issues”, available in English at: https://menneskeret.dk/sites/menneskeret.dk/
files/02_februar_19/report_to_the_un_committee_on_the_rights_of_persons_with_disabilities_prior_to_adoption_of_list_of_issues.pdf


22 SFI The Danish National Centre for Social Research, “Greenlanders in Denmark” (Grønlændere i Danmark), 2015, available in Danish at: https://www.vive.dk/media/pure/5566/278073 and: The Danish Institute for Human Rights, “Equal Treatment of Greenlanders in Denmark” (Ligebehandling af grønlændere i Danmark), 2015, available in Danish at: https://menneskeret.dk/udgivelser/lighebehandling-groenlaendere-danmark